

# **NATIONAL HEALTH INSURANCE FOR SOUTH AFRICA**

Towards Universal Health Coverage

Sept 2017

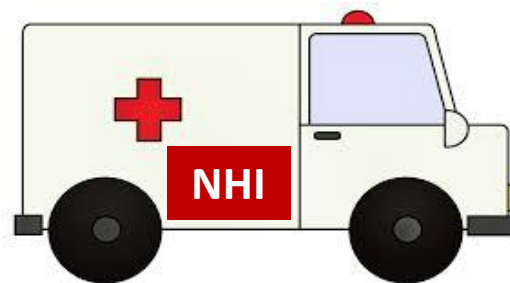
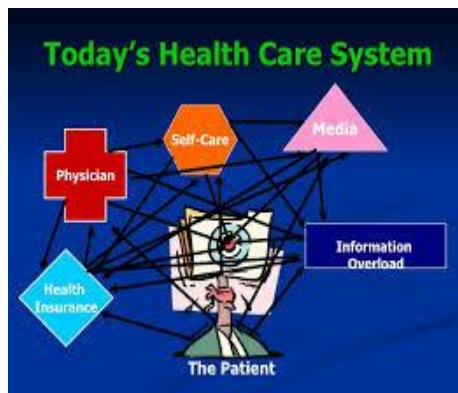
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# Outline

- What is NHI?
- Features:
- Cost projections
- NHI Implementation

# WHAT IS NHI

- NHI is a health financing system
  - seeks to provide access to quality health services for all South Africans based on their health needs and irrespective of their socio-economic status
- Represents a substantial policy shift that necessitate massive reorganisation of both public and private health sectors



Current

Future

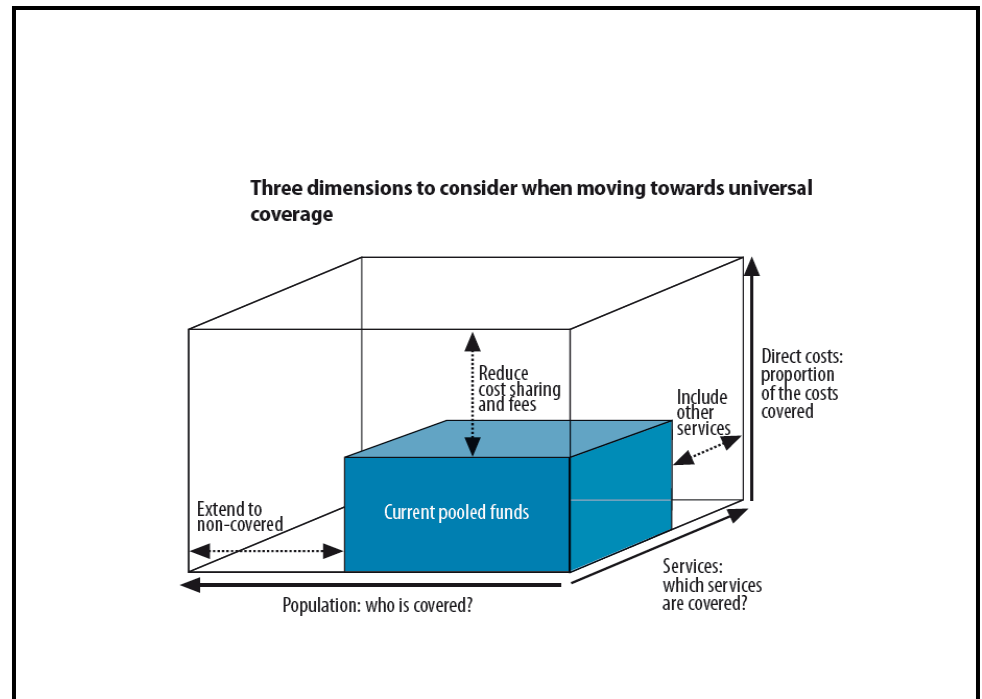
# FEATURES OF NHI

- Universal access
- Mandatory prepayment of health care
- Comprehensive Services
- Financial risk protection
- Single fund
- Strategic purchaser
- Single-payer...BHF thinks this is short sighted!

# PRINCIPLES OF NHI

- i. Right to access health care
- ii. Social solidarity
- iii. Equity
- iv. Health care as a Public Good / Social Investment
- v. Affordability
- vi. Efficiency
- vii. Effectiveness
- viii. Appropriateness

## The three dimensions of moving towards universal coverage



# SERVICE COVERAGE

- **Comprehensive package of personal health services**
  - Spectrum of – community outreach, PHC level based on the ideal clinic model, health promotion and prevention to other levels of curative, specialised, rehabilitative and palliative care
  - Provided through public and private providers
    - Certified by OHSC
    - Accredited by the NHI Fund
  - Using clinical protocols and referral guidelines + Essential Drug List + Essential Laboratory List
- **Point of entry = primary health care**
  - integrated teams of practices serve a catchment population with referrals to higher levels of care
  - individual practitioners will have to be part of referral networks
- **NHI Benefits Advisory Committee will develop and review**
  - evidence on cost-effectiveness, efficacy and health technology assessments
  - therapies that have little impact on positive health outcomes will not be paid for under NHI
- **Vulnerable population and their Needs**

# COST COVERAGE

- No payments at the point of healthcare delivery
- **By-pass fees will be imposed** for non-adherence to referral pathways
- Excluded services (e.g. elective cosmetic surgery), will be paid for in full by the patient

# POOLING OF REVENUE THROUGH NHI FUND

- i. The NHI Fund will be a single national pool of funds that will be used to purchase personal health services on behalf of the entire population.
  - **Initially through Transitional Fund**
  - funding for central hospitals will be reconfigured into a central funding
- iii. NHI will reduce fragmentation and to maximize income and risk cross-subsidisation
- iv. Once fully implemented, NHI benefits will also include those social security services currently covered through:
  - Compensation Fund for Occupational Diseases and Injury (COIDA);
  - Compensation Commissioner for Occupational Diseases in Mines and Works Act (ODMWA); and
  - the Road Accident Fund (RAF)
- **Eliminate Tax Credits**
  - **Freeup about R20B**



# PURCHASING OF SERVICES

- i. There will be separation of institutional and organisational components that are responsible for the purchasing and provision of health services through a **Purchaser-Provider Split**
- ii. Purchasing Function of the NHI Fund will be responsible for identifying population health needs and determining the most appropriate means to meet these needs
- iii. The NHI Fund will leverage its monopsony power to **strategically purchase services** that will benefit the entire population entitled to benefit from NHI
  - Providers will be contracted by the purchaser to deliver health services based on the need that has been identified

# CONTRACTING OF HEALTH SERVICE PROVIDERS

- 1) Providers who satisfy accreditation requirements will be considered for contracting with NHI based on need
- 2) Contracting unit for the NHI
  - district hospital linked to a number of PHC facilities; Later – PHC facilities (Ideal Clinic model)
  - Hospitals (will be afforded semi-autonomy)
- 3) Contracts will contain a clear statement of performance expectations in respect of
  - patient management; patient volumes; quality of services delivered; adherence to clinical protocols and treatment guidelines; and improved access to health services.
- 4) Contracts will also stipulate the reimbursement strategy that will be applied
- 5) Contracts will be reviewed on a regular basis taking into account health system priorities, epidemiological changes and provider performance.
- 6) Performance will be monitored and appropriate sanctions will be applied where there is deviation
- 7) **NHI Fund in consultation with the Minister will determine its own pricing and reimbursement mechanisms**

# PROVIDER PAYMENT MECHANISMS

- i. Through **strategic purchasing**, the Fund will reimburse contracted providers in a way that creates appropriate incentives for efficiency and for the provision of quality care
  - Performance payments could be linked to reaching or exceeding certain targets
  - Lump sum performance payments could also be made to individual staff and/or clinical and outreach teams
- ii. The NHI Fund will use its various payment mechanisms to leverage the provision of efficient and quality services through linking provider payment to their performance and compliance with accreditation criteria
  - At PHC, the main mechanism that will be a **risk-adjusted capitation system** with an element of performance based payment
  - At the hospital level, the main mechanism that will be used to pay facilities contracted by the NHI Fund will be an activity-based payment such as **diagnosis related groupers (DRGs)**

# Pilot Sites

- Identify problems in health service delivery and management
- Pilot contracting of GPs
- OHSC inspections/audit
  
- **FIX PROBLEMS!**
  - Try and Test

# Financing

|   |                | <b>Average annual<br/>per cent real<br/>increase</b> | <b>Cost Projection<br/>R m (2010<br/>prices)</b> |
|---|----------------|--|--|
| <b>Baseline public health budget:</b>                             | <b>2010/11</b> |  | <b>109 769</b>                                   |
| <b>Projected NHI expenditure:</b>                                 | 2015/16        | 4.1%   | 134 324  |
|   | 2020/21        | 6.7%   | 185 370  |
|   | <b>2025/26</b> | <b>6.7%</b>  | <b>255 815</b>                                   |
| <b>Funding shortfall in 2025/26 if baseline increases<br/>by:</b> |                | 2.0%   | 108 080  |
|   |                | 3.5%   | 71 914   |
|   |                | 5.0%   | 27 613   |

# NHI Implementation

- Seven implementation committees
- MS: complementary cover once NHI fully implemented

## Financing

### Public Sector

- a) Restructuring of equitable share
- b) Hospitals
  - (i) Establish cost-based budgets for hospitals
  - (ii) Introduce case-mix based budgets
- c) PHC
  - (i) Establish clinic budgets
  - (ii) Introduce capitation contracting

### Private Sector

- a) High prices for health services
- b) Price regulation for the all services
  - included in the NHI comprehensive benefit framework
- c) Removal of differential pricing of services based on diagnosis
- d) Co-Payments and Balanced billing

## Governance

### Public Sector

- a) Establish Central Hospitals as Semi-autonomous structures
- b) Strengthen Governance and delegations of Hospitals
- b) Strengthen Governance and delegations of Districts

### Private Sector

- a) Governance and non-health care
- b) Reserves and solvency

### Interim Institutional Structures

- a) Establishment of NHI Transitional Structures
- b) Establishment of Health System Reform Structures
- c) Interim NHI Fund

## Provision

### Public Sector

- a) School Health
- b) Maternal and woman's health
- c) Mental Illness
- d) Elderly
- e) Disability and Rehabilitation
- f) Expansion of Service Benefits
- g) Implementation of PHC services through 1st 1000 clinics

### Private Sector

- a) Introduction of Single Service Benefits Framework
- b) Reduce the number of options per scheme
- c) Reform of PMBs and alignment to NHI service benefits, including common protocols/care pathways

## Regulatory

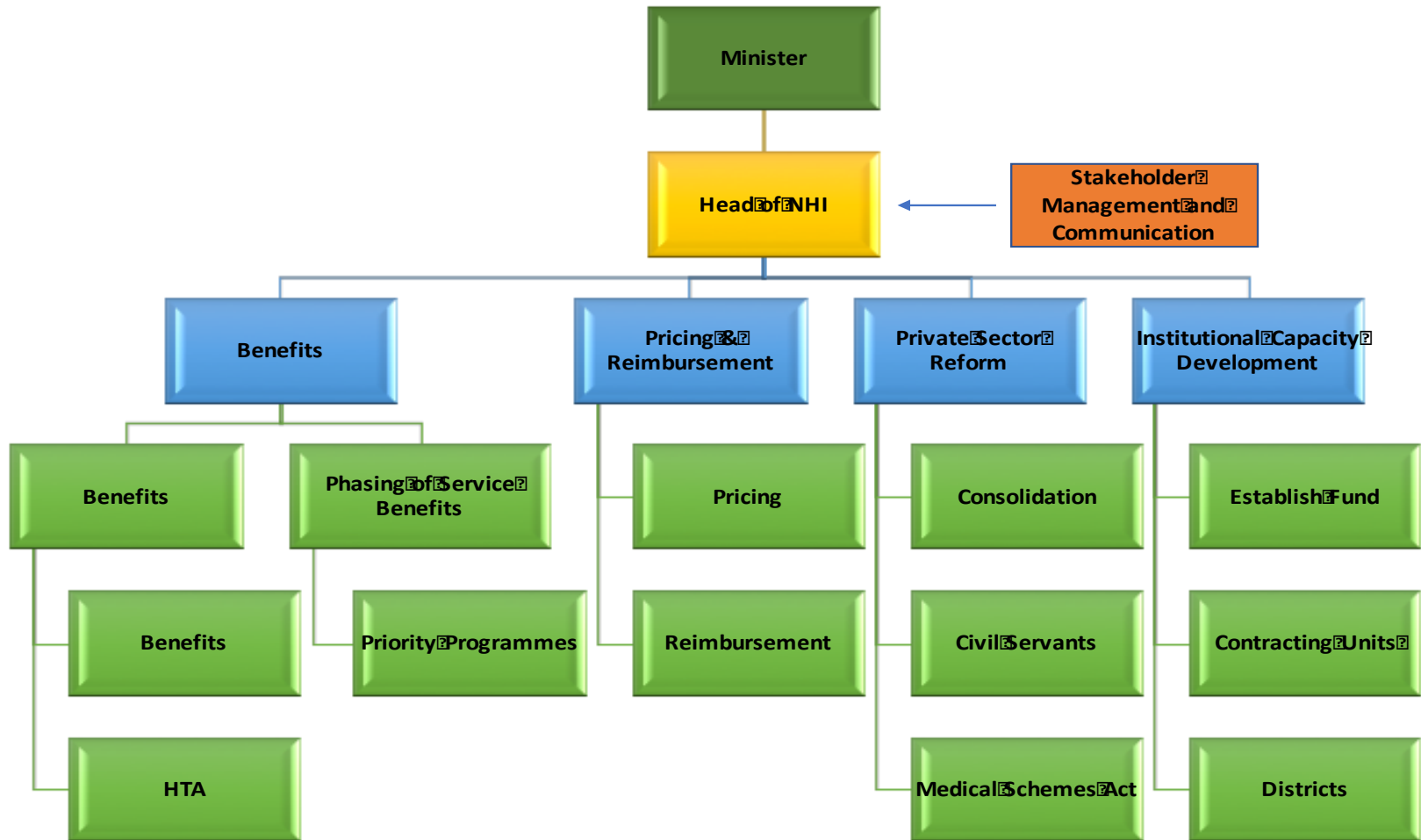
### Public Sector

- a) Legislation to create NHI Fund
  - (i) The NHI Bill introduced
- b) Legislation Amendments
  - (i) The National Health Act
  - (ii) The Health Professions Act
  - (iii) General Health Legislation Amendment

### Private Sector

- a) Medical Schemes Act and Regulations Reform
- b) Consolidation
  - (i) Consolidate GEMS and other state medical schemes into single structure
  - (ii) Reduce the number of Medical Schemes
  - (iii) Reduce the number of options in Medical Schemes
- c) Licensing of health establishments

# Implementation Structure





**END**